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*Died in 1968.

**Resigned in December of 1968.

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Introduction

The Tocks Island Regional Advisory Council (TIRAC) is a county council of governments (COG) which was officially created on October 16, 1965 "to promote, on a cooperative but voluntary basis, comprehensive study, planning and solution of the various local and regional health, safety, and general welfare problems created by the Tocks Island project and the Delaware Water Gap National Recreation Area (DWGNRA) in the area of the seven counties which are parties to the Agreement creating TIRAC."

The members of TIRAC are: Monroe, Northampton and Pike Counties in Pennsylvania; Orange and Sullivan Counties in New York; and Sussex and Warren Counties in New Jersey.

Tocks Island is a small island in the Delaware River about five miles northor upstream-of the famous Delaware Water Gap. In 1962, the Congress authorized the Corps of Engineers, U.S. Army, to construct a multiple purpose dam at this site; and in 1965, the Congress additionally authorized the National Park Service to establish the Delaware Water Gap National Recreation Area around the 37 mile long Tocks Island reservoir, thus creating a total project involving about 71,000 acres of land (normally, 12,000 surface acres of water and approximately 50,000 acres of land). National Park Service estimates indicate that the DWGNRA will attract no less than 10,500,000 visitors annually when it is in full operation (probably about 1978), making it the most heavily used facility in the National Park System.

Obviously, the addition of this massive number of new visitors to what is already a fairly heavily used recreation/ resort area (the Tocks Island region contains most of the famous Poconos and Catskills resort areas) will make the Tocks Island region the major "playground of megalopolis." It will become so—and will continue effectively to be so—only if the region foresightedly identifies the problems associated with large scale change and, through intelligent planning and timely public works programming, effectively and creatively resolves the problems as or even before they develop.

It is TIRAC's mission to identify the problems and, through voluntary action, see that the problems are resolved. How well TIRAC has discharged this mission is left for the readers to judge as they study this report.



Chairman's Message

1968 was a year of significant beginnings for TIRAC.

Perhaps its most significant beginning was the bold thrust it took to protect the region's superb environment through developing a regional concept and program to contain and relate its on-going and proposed environmental protection activities and also indicate the directions these activities should take in the future. I refer, of course, to TIRAC's proposed demonstration project in ecological inventory and analysis for regional development which, at the end of 1969, had been submitted to a number of government agencies and foundations for possible funding. Detailed information about this exciting work will be found in the text of this report.

TIRAC also made significant beginnings in several other areas.

In the latter part of the year, TIRAC formed its Law Enforcement Planning Advisory Group and, at the Group's request, funded the development of a regional law enforcement planning "study design."

Also, in the latter part of the year, the first meeting of TIRAC's Electrical Energy Advisory Group was held. This group, which consists of representatives from the electric utility companies which serve the region and county and regional planning directors, is now making it possible for TIRAC and the electric utility industry to cooperatively and fruitfully deal with their mutual planning and environmental concerns.

In July of this year, the National Park Service asked TIRAC to assist it in determining how to handle the problem of distributing information about the region to visitors to the Delaware Water Gap National Recreation Area. The Park Service noted that it would be impractical for it to distribute individual brochures for commercial establishments in the region and, additionally, that the information it did distribute about the region's hotels, motels, restaurants, attractions and so forth should reflect the application of some quality standards.

To assist the National Park Service with this particular matter, TIRAC called together representatives of the region's chambers of commerce, tourist promotion agencies and other trade groups and asked them how they suggested the matter be handled. This group, which we refer to as the Visitor Information Committee, is now hard at work developing recommendations in response to TIRAC's inquiry.

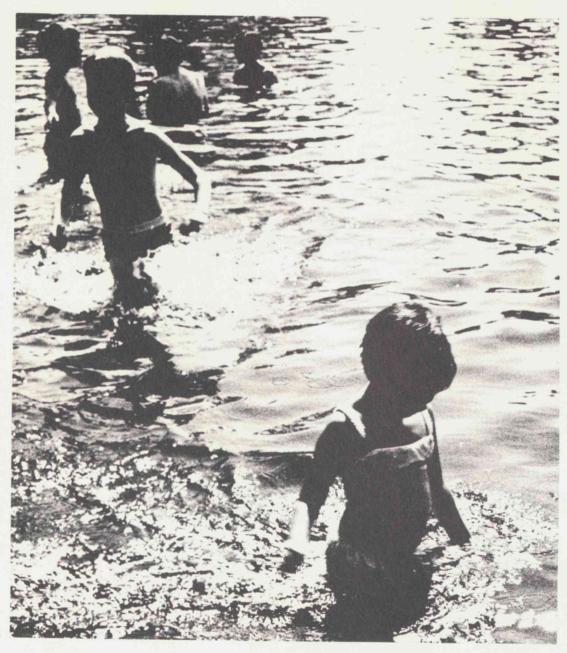
Perhaps the most significant beginning in 1968 was the Congressional passage of the Wild and Scenic Rivers Act. This act requires an appropriate Federal agency to conduct a study of the Upper Delaware River (from Hancock, New York to Matamoras, Pennsylvania) within ten years of passage of the act to determine whether this river section qualifies to become a part of the National Wild and Scenic Rivers System.

While 1968 was a year of significant beginnings for TIRAC, it was also the year in which two grievous losses were sustained. Ray Sherwood of Sullivan County died in April and John Pfeffer of Warren County in September. The members of TIRAC continue to miss both men and, at the members' unanimous request, I herewith dedicate this report to the memory of both men.

A cutback in 1968 in Federal planning funds delayed TIRAC's planned work in two areas: the delineation of regional economic development strategies; and an exploration of the potential usefulness of development corporations as a means of guiding growth in this region. TIRAC hopes to deal meaningfully with both matters in 1969.

As I noted in my report last year, while the Vietnamese War delayed the start of the construction of the Tocks Island dam and reservoir, this cloud had a silver lining—the lining being time in which TIRAC could "initiate those programs which will make it possible for this region to effectively handle the problems associated with the projects and to maximize the very considerable economic benefits which the projects, through intelligent planning and programming, can generate in and for the region." For these benefits to be maximal, however, it is now urgent that construction of the Tocks Island project be started. Hopefully, another beginning —the beginning of peace negotiations in Paris—will make this possible.

Report of Activities



As noted in the Introduction, TIRAC's reason for being, its major purpose is to identify the problems and opportunities which will be generated by the Federal development of the Tocks Island dam and reservoir project and the Delaware Water Gap National Recreation Area, and to mobilize the resources of all appropriate persons, organizations and government agencies to deal with the problems and opportunities. While this purpose has a very sharp focus, it is so broad that it requires and will for years continue to require a large range of activities to accomplish.

As the reader will note, TIRAC's activities have been both wide ranging and far ranging. While these will be described herein under four largely arbitrary categories, the reader is reminded to keep TIRAC's major purpose in mind since this is what unifies and relates what might otherwise seem at times to be unrelated or pointless activities.

THE REGIONAL ENVIRONMENTAL PROTECTION SYSTEM

THE PROPOSED ECOLOGICAL INVENTORY AND ANALYSIS PROGRAM

During 1968, TIRAC continued the development of important elements of a regional environmental protection system. These include (1) water and sewer studies, (2) the solid waste demonstration study, (3) the proposed regional vector control demonstration program and (4) the activities of the Electrical Energy Advisory Group. All of these activities will be described in detail later in this section.

1968, however, was the year in which TIRAC developed, in the words of its Chairman, "a regional concept and program to contain and relate its on-going and proposed environmental protection activities and also indicate the directions these activities should take in the future. . . ."

TIRAC had been deeply concerned that while its on-going programs were imaginative and effective, they did not make it possible for TIRAC to affirmatively respond to a concern which thoughtful residents of the region had rhetorically posed in these terms:

... How can we identify the basic character of this region and, through advance planning, retain this character while accommodating substantial growth?

... What should be done to minimize ecological blundering by public and private persons and agencies, thus preserving the region's superb environment?

Affirmative suggestions as to what could be done to "minimize ecological blundering" and thereby also preserve the character of the region were made

at TIRAC's design action conference in October of 1967 by the renowned Professor Philip Lewis of the University of Wisconsin and Professor Richard Toth who then was associated with the Department of Landscape Architecture and Regional Planning at the University of Pennsylvania. Their suggestions added up to this: prepare an inventory of the region's most basic environmental or ecological factors and, from the inventory, develop the interrelationships and implications between man's activities and these factors.

In early 1968 TIRAC asked Professor Toth to begin identifying the natural factors related to man's activities which should be included in the ecological inventory and determine how information about these factors should be collected, stored and compared for an ecological analysis. Once Professor Toth completed the first part of this assignment, TIRAC formed a committee (now called the Working Conservationists' Committee) of government personnel engaged in conservation activities (foresters, fisheries biologists, game managers, soil scientists, hydrologists, etc.) and asked the committee to assist Professor Toth in determining what ecological information was available, where and in what forms.

Professor Toth spent the summer of 1968 working with TIRAC on a full-time basis to (1) collect relevant information about eight natural factors, (2) relate these in an analytical approach, and (3) apply the approach to a pilot area (in this case, Sandyston and Montague Townships, New Jersey). The pilot application showed that the ecological inventory/analysis approach could not

only prevent ecological blundering, but also vitally assist all participating agencies in their planning and programming.

By the end of 1968 the work done by Professor Toth was used as the basis for a three-year work program, interagency and multidisciplinary in nature, which if fully funded would make it possible to extend the ecological inventory/analysis approach to the entire region. During the last week in December copies of the proposed work program were sent to numerous potential funding agencies for their consideration.

TIRES — AND OTHER WATER AND SEWER STUDIES

The Tocks Island Region Environmental Study (TIRES) was initiated by the Delaware River Basin Commission (with TIRAC assistance) in 1967 with a substantial three-year grant from the Federal Government. This study, essentially a water and sewer feasibility study for the 1,000 square mile land area whose waters drain into what will be the Tocks Island reservoir and/or DWGNRA, made substantial progress in 1968 and should be completed, as scheduled, no later than April 30, 1969.

At TIRAC's Third Annual Meeting on November 23, 1968, James F. Wright, the Executive Director of the Delaware River Basin Commission (DRBC), noted that "it seems clear that the implementation of a sewerage plan for the 1,000 square mile area must be managed by a single agency . . ." and he went on to additionally note that the DRBC had the authority and many good reasons for being the implementing agency. Whether this will be the case should be known in early 1969.

During 1968 water and/or sewer plans were completed for the parts of the following counties which were not covered in the TIRE Study: Sussex and Warren in New Jersey; and Monroe in Pennsylvania. Similiar plans were completed in earlier years by Orange and Northampton Counties and, in the case of Sullivan County, a plan was initiated in 1968. With the exception of six communities in Pike County (now discussing preparing a plan) the entire region is covered by water/sewer studies or plans.

TIRAC'S SOLID WASTE STUDY

In June of 1967 TIRAC was awarded a two-year, \$192,000 grant from the U.S. Public Health Service to enable it to conduct a study which will culminate in the preparation of a solid waste management plan(s) for the entire seven-county, tri-state Tocks Island region which, very importantly, includes the Delaware Water Gap National Recreation Area. The study features the system analysis approach and called for the preparation of a study design during the first year and the implementation of the study design in the second year.

By June of 1968 the study design was completed and by the end of the year TIRAC, its associated agencies and its consultants had their study design assignments completed on schedule.

Two points about the solid waste study deserve mention in passing. First, the study design was so good that the Department of Housing and Urban Development is using it to judge applications for funds for solid waste studies. Second, by the end of 1968 TIRAC and 6 its associated agencies were debating

this question: should TIRAC apply for funds to extend the demonstration program into a third year? This question was being asked and discussed since preparation of the plan(s) will take until June of 1969 leaving little or no time or money under the original grant for implementation activities.

TIRAC'S PROPOSED VECTOR CONTROL PROGRAM

In early 1967 TIRAC created a Vector Control Advisory Group and asked the group to advise it as to what should be done to manage vectors of public health importance in the Tocks Island region. The Advisory Group urged TIRAC to apply for a demonstration grant which could be used, over a five-year period, in preparing a vector control plan and program over the entire Tocks Island region.

The application for such a grant, prepared largely in 1967, was filed with the U.S. Public Health Service in early 1968. In June of 1968 TIRAC was informed that the program was approved but that funding would be withheld until some later date.

ELECTRICAL ENERGY ADVISORY GROUP

Upon the recommendation of the Comprehensive Planning Committee, the TIRAC Assembly, at its meeting on May 11, 1968, created an Electrical Energy Advisory Group as a means of facilitating liaison and cooperation between the region's principal planning organizations and the electric utility companies which serve the TIRAC region. This step was taken in response to the fol-

lowing facts: (1) the electric industry is expected to supply possibly one-half of this Nation's energy needs by the end of this century; (2) to supply these needs the industry will have to vastly increase its generating, transmission and distribution facilities, thereby inevitably generating some public concern over the environmental or aesthetic implications of the construction and operation of the new facilities; (3) the industry indicated in numerous ways its willingness and desire to cooperate with TIRAC and other planning agencies in analyzing and/or otherwise considering the potential environmental or aesthetic issues raised by the construction and operation of the new facilities.

The first meeting of the Group, held on December 10, 1968, centered on two major topics: (1) the development and/ or use of guidelines for locating transmission lines; and (2) undergrounding distribution lines.



THE REGIONAL PLANNING PROGRAM

The reader is asked to remember that while TIRAC's environmental studies and activities have been treated separately in this report they are an integral and most important component of TIRAC's overall regional planning program.

In 1968 TIRAC was awarded a second Federal planning grant under Section 701(g) of the Housing Act and augmented this with grants from the States of Pennsylvania, New York and New Jersey. As in 1967, this money has been used by TIRAC to develop the "brain center" for all of its activities and not just the activities which may be discussed in the few arbitrary categories which follow.

701(g) AND RELATED ACTIVITIES

During 1968, TIRAC used the 701(g) grant, plus the planning grants from the three states, to:

- ... Refine and fully activate its information system.
- . . . Develop a uniform building surveillance system.
- ... Finance Professor Toth's work, including the development of the threeyear work program based thereon.
- ... Begin inventorying the codes and ordinances which are now in effect in local governments in the region.
- . . . Collect and analyze all highway proposals in the region and resolve conflicts among official proposals.
- ... Launch the Tocks Island Citizens Association, the Tocks Island Interagency Committee and the Working Conservationists Committee as major instruments for coordinating the activities

of all government agencies and the major private groups and entrepreneurs in the region.

- "Environmental Awareness and Design" in June of 1968 at which TIRAC's unique and widely acclaimed design reports were released. These reports are entitled "Why Here?" (Report No. 1) and "What Will Happen to the Rest of the Area?" (Report No. 2).
- . . . Initiate consideration of a sociological impact study.

COORDINATING ACTIVITIES

The truth of this observation in TIRAC's First Annual Report became ever more apparent in 1968: "The achievement of public goals, whether great or small, is usually dependent upon the skillful coordination of a host of agencies, public and private. Hence, nothing is more important than coordination — nor more mundane."

During 1968 TIRAC coordinated major activities of (1) approximately 100 local governmental units or agencies, (2) no less than fifty (50) Federal and State governmental agencies and (3) several score private groups. TIRAC handled this important area of activities through a variety of techniques, including:

- . . . The inauguration of the Tocks Island Citizens Association at a meeting held on March 16, 1968 in Milford, Pennsylvania. Approximately 175 persons attended this meeting.
- . . . The re-activation of the Tocks Island Interagency Committee and the activation of the Working Conservationists Committee.

- ... Meetings of TIRAC's governing bodies, committees and advisory groups (which, in all, involved 32 meetings and well over 200 different individuals, many of whom were high ranking governmental officials).
- ... Attendance at and active participation in twenty-eight (28) meetings of other agencies (TIRAC helped make the arrangements for many of these).
 - ... Three tours within the region.
- ... Participation in eighteen (18) conferences (for example, the Second Annual Conference of Councils of Government, the Governor's (Pa.) Solid Waste Conference, and the annual meeting of the New Jersey Mosquito Extermination Association).
- ... Scores of informal conferences with influential persons and groups throughout the region.
- . . . Distribution of minutes of all TIRAC meetings to about 350 government employees and interested private citizens.

CITIZENS INFORMATION AND INVOLVEMENT

INFORMATION

While TIRAC has limited financial resources to devote to public informational activities, it feels so strongly about the need for these activities that it has never withheld any of its human resources from activities which would create public understanding of its plans and programs. Thus, during 1968 the members and staff of TIRAC:

...Gave no less than sixty (60) speeches to over 8,000 persons in the region; and some ten (10) speeches before no less than 3,000 persons in various parts of the country.

... Assisted virtually every newspaper in the region, and several major national papers, with articles dealing with the Tocks Island projects and TIRAC's activities or projected activities.

... Participated in four radio programs and assisted with the production of three others.

... Showed the film "Tocks Island: It Can't Happen Here" to over a dozen large audiences.

While TIRAC's informational activities budget was fairly limited, it did permit:

... The preparation and production of 5,000 copies of the two reports "Why Here?" and "What Will Happen to the Rest of the Area?" Requests for these unique reports have been received from virtually every state in the Nation.

... The preparation of a small exhibit which uses sketches and other materials which appear in the reports.

... The preparation and distribution of three "Memos from TIRAC" to about 2,500 persons, most of whom reside in the region.

... The preparation and distribution of TIRAC's Second Annual Report to about 3,000 persons and agencies. This report won the "Highest Award" in the 1968 report contest sponsored by "The Pennsylvanian" which is the magazine of local government in the Commonwealth.

... Considerable expansion in TIRAC's library of 35mm slides.

INVOLVEMENT

As a Council of Governments with four major roles to play—catalyzer, coordinator, organizer and innovator—TIRAC has deliberately sought and worked for massive popular and official involvement in its activities from its very inception. 1968 was a banner involvement year. Items:

... The Tocks Island Citizens Association (TICA), as noted earlier in this report, was successfully launched at an inaugural meeting held in Milford, Pennsylvania in March. TICA has substantially increased its membership since then and has served its members through (1) the production of several newsletters which are designed to answer their questions and concerns about the Tocks Island projects, (2) the production of an excellent document entitled "A Short History of the Tocks Island Dam and the Delaware Water Gap National Recreation Area" and (3) attendance at and participation in virtually all of TIRAC's committee and public meetings.

... The creation and full activation of two new advisory groups (Visitor Information and Electrical Energy) and the full activation of a third Advisory Group (Law Enforcement Planning).

. . . The re-activation of the Tocks Island Interagency Committee and the creation and activation of the Working Conservationists Committee.

As always, TIRAC's offices were also the center of considerable person-to-person involvement with the projects and other regional concerns. No less than a person a day visited the TIRAC offices for information or assistance; and no less than a person a day wrote or called TIRAC's offices for information of various kinds.

INITIATION OF REGIONAL ACTION PROGRAMS

As noted at the start of this Report. TIRAC's major purpose is to identify the problems and opportunities which will be generated by the Federal development of the Tocks Island projects and to mobilize the resources of all appropriate persons, organizations and government agencies to deal with the problems and opportunities. In short, while TIRAC is expected to act in a somewhat limited way, it is, nonetheless, expected to act. What follows is an accounting of those 1968 action programs which have not been described elsewhere in this Report.

TESTIMONY BEFORE OFFICIAL BODIES

Wild and Scenic Rivers Act

TIRAC's Chairman, accompanied by the Chairman of TIRAC's Comprehensive Planning Committee, testified in favor of this legislation in Washington on March 18, 1968. Once the legislation passed, TIRAC's staff assisted several agencies in collecting information needed to determine whether the Upper Delaware should be one of the first river sections to be studied under the terms of the act.

Regionalization of Waste **Treatment Facilities**

On behalf of the TIRAC Assembly, TIRAC's Executive Director appeared before the Delaware River Basin Commission in Philadelphia on June 26, 1968 to testify in favor of the Commission's proposed amendment to its comprehensive plan which would encourage regionalization of wastewater management systems. This amendment was adopted before the end of 1968 - and will have far-reaching implications for the Tocks Island region.

Route 209

As suggested by the Sketch Plan, and as affirmed in the Pennsylvania Department of Highways study entitled "Highway Impact Study - Delaware Water Gap National Recreation Area," all concerned agencies accepted the fact that it was essential that the twenty-three mile section of the two-lane U.S. Route 209 to be inundated by the Tocks Island reservoir be relocated as a four-lane, limited access highway. Toward the end of 1968, considerable confusion developed when conflicting reports were received that the Pennsylvania Department of Highways was asking the Corps of Engineers to replace Route 209 "in kind." that is, with another two-lane highway. By the end of 1968 TIRAC had mobilized its state representatives and local elected officials to appear before a hearing to be held on this matter by the Pennsylvania Highway Commission early in 1969.

MEDICAL MANPOWER AND FACILITY STUDY

As noted in last year's report, during the spring and summer of 1967 TIRAC organized its Medical Facility and Manpower Advisory Group with representatives from (1) the county medical societies, (2) the region's hospital administrators, and (3) representatives from the three hospital/health facilities planning councils which serve the TIRAC region. This group decided that a com-

prehensive study of the region's medical facility and manpower needs, both present and projected, was needed and appointed a subcommittee to (1) develop a work program for the study and (2) explore sources of funding for the study.

An application for the study was completed in early 1968 and, because of the tightness in Federal funds, was submitted to a foundation for consideration. When the foundation reluctantly refused to fund the study. TIRAC submitted it to two Federal agencies for consideration and while both agencies were sympathetic with the need for the study, neither had funds for such activities. Thus, at the end of 1968 the subcommittee agreed to meet in early 1969 to determine how the work program delineated in the application might be carried out utilizing resources available within all of the involved agencies.

LAW ENFORCEMENT STUDY

As noted in last year's report, one of TIRAC's major concerns centered on these three questions. What are the Tocks Island region's present law enforcement problems and needs? How are these problems and needs likely to be affected by the region's growth which will be accelerated by the development of the Tocks Island projects? What should governments in the region do, over what periods of time, to meet the anticipated needs and to effectively prevent or cope with the projected problems?

To begin coming to grips with these problems, in 1968 TIRAC (1) officially created its Law Enforcement Planning Advisory Group, (2) had the group meet 9 to consider the above and other questions and, at the suggestion of the group, (3) retained consultants to prepare a regional law enforcement "study design." The study design is scheduled to be completed in early 1969.

VISITOR INFORMATION COMMITTEE

As the reader probably knows, the National Park Service is planning the Delaware Water Gap National Recreation Area (DWGNRA) with (1) no overnight accommodations other than campgrounds, (2) limited eating facilities, and (3) virtually no other commercial or service facilities within the DWGNRA's boundaries. When the DWGNRA is in full operation about 1977 or 1978, it: will have a daily design capacity of 143,000 persons; is expected to attract no less than 10,500,000 visitors per year; and will frequently be filled to capacity during peak visitation periods.

Obviously, the fact that many visitors to the DWGNRA will wish to eat a meal, purchase necessities or gifts, stay overnight or visit a regional attraction as part of their visit presents the region with an opportunity for substantial economic development. This same fact presents the National Park Service and the region's trade groups and entrepreneurs with a major problem.

The National Park Service is willing to use its DWGNRA information stations to distribute information about the DWGNRA and the region to the millions of persons who will request information each year. However, as far as information about the region is concerned, it

can do so only in a limited way (it could not, for example, be expected to distribute individual commercial brochures) and thus feels that the public would best be served if "uniform standards of summarizing accommodations and prices, and of evaluating services could be established for the Tocks Island region."

The problem, in essence: What kind of information should be produced, or information system developed, which will, at one and the same time: (1) simplify the National Park Service's function of making free information readily and meaningfully available to large numbers of visitors; (2) attract the maximum number of persons to the region's commercial, cultural and recreational facilities; and (3) serve the public interest at all times?

As noted in the Chairman's message, TIRAC established the Visitor Information Committee in the latter part of 1968 to grapple with just this problem. At this meeting, the Committee (1) urged TIRAC to write the Governors of the three States requesting state representation on the Committee and (2) appointed a subcommittee to meet with representatives of the American Automobile Association (AAA) to discuss the matter of standards. By the end of 1968, the Governors had made their appointments, the subcommittee held its meeting and preparations were made for a major meeting in January of 1969.

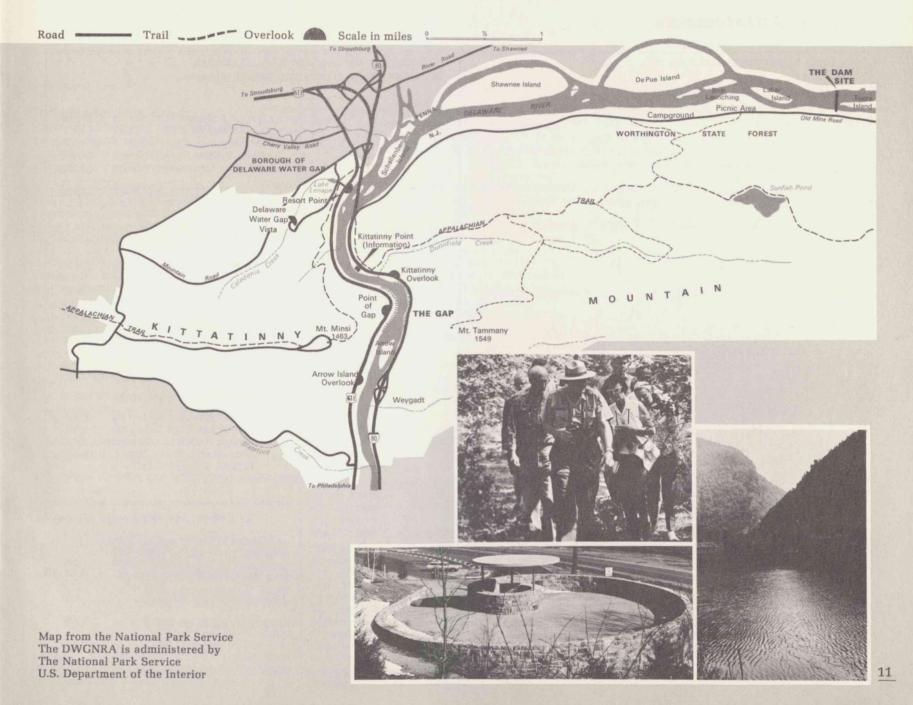
NEW YORK STUDY

Section 2(c) of Public Law 89-158, the act authorizing the establishment of the

DWGNRA, required the Secretary of the Interior to undertake a study to determine if the boundaries of the DWGNRA ought to be extended to include all of the land the Corps of Engineers will purchase for the Tocks Island reservoir's flood pool. This land extends beyond the present northern terminus of the DWGNRA into New York State along the Neversink River. Since the Act required this study, then Congressman John G. Dow of New York asked the National Park Service to broaden the study by considering the desirability and feasibility of including within the DWGNRA (1) the approximately 4,000 acre Basher Kill swamp, a tributary of the Neversink, and (2) the Upper Neversink River.

The Section 2(c) study-or New York study, as it is sometimes called-was completed by the end of 1967 but has vet to be released. TIRAC worked with Congressman Dow and the Delaware River Basin Commission in 1968 to have the study released, but its efforts were unsuccessful. However, TIRAC did learn that the study indicated (1) that there was merit to extending the boundaries and (2) suggested a more detailed study be undertaken. TIRAC is hopeful that this more detailed study can be done by the Bureau of Outdoor Recreation as part of an Upper Delaware scenic river study.

Opened Section of the Delaware Water Gap National Recreation Area



Financial Statements

Accounts Receivable—DRBC—Note 1 2.365 Accounts Receivable—HDD—Note 2 11,308 Accounts Receivable—Brother 2 11,404 Accounts Receivable—Brother 2 1,405 Accounts Receivable—Brother 2 11,404 Accounts Receivable—Brother 2 11,404 Accounts Receivable—Brother 2 11,404 Accounts R	BALANCE SHEET, DECEMBER 31, 1968		STATEMENT OF INCOME AND EXPENSES	
CURRENT ASSETS Cash \$ 3,832 Accounts Receivable—DRBC—Note 1 1,308 Accounts Receivable—EUD—Note 2 1,1308 Accounts Receivable—EUD—Note 3 3,627 Furniture and Equipment at Cost 3,826 TOTAL CURRENT ASSETS \$ 24,778 TOTAL CURRENT LIABILITIES Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 FUND BALANCE January 1 1,2,371 Excess of income or (Expenditures) FUND BALANCE TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 FUND BALANCE January 1 2,371 Excess of income or (Expenditures) FUND BALANCE TOTAL LIABILITIES AND FUND BALANCE A 1,300 FUND BALANCE January 1 2,371 Excess of income or (Expenditures) FUND BALANCE TOTAL LIABILITIES AND FUND BALANCE A 1,300 FUND BALANCE TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 PROGRAMMING, TRAVEL AND MEETINGS \$ 24,000 Rent Total LIABILITIES AND FUND BALANCE \$ 2,000 Rent Total LIABILITIES AND FUND BALANCE \$ 3,800 Rent Total LIABILITI	ACCUTO		FOR THE YEAR ENDED DECEMBER 31, 1968	
Accounts Receivable—DRBC—Note 1 2.385 Accounts Receivable—BDBC—Note 2 1.308 Accounts Receivable—HDD—Note 2 1.308 Accounts Receivable—HDD—Note 2 1.308 Accounts Receivable—Solid Waste—Note 3 3.627 TOTAL CURRENT ASSETS 2.0952 TOTAL ASSETS \$ 24.778 TOTAL ASSETS \$ 24.778 LIABILITIES AND FUND BALANCE CURRENT LIABILITIES Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 FUND BALANCE January 1 Excess of Income or Expenditures FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE 8 24.778 TOTAL LIABILITIES AND FUND BALANCE 9 1,300 FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE 8 24.778 TOTAL LIABILITIES AND FUND BALANCE 9 1,300 FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE 8 24.778 TOTAL LIABILITIES AND FUND BALANCE 9 1,300 FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE 9 1,300 FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE 9 1,300 FUND BALANCE 9 1,300 FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE 9 1,300 FUND BALANCE			INCOME	
Furniture and Equipment at Cost 3,826 TOTAL ASSETS \$ 24,778 LIABILITIES AND FUND BALANCE CURRENT LIABILITIES Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 FUND BALANCE January 1 12,371 Excess of Income or (Expenditures) [5,057] FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Expenses Expended for Design Action Conference Consultants Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS	Cash Accounts Receivable—DRBC—Note 1 Accounts Receivable—HUD—Note 2	2,385 11,308	Delaware River Basin Commission (TIRES)—Note 1 Housing and Urban Development Grant—Note 2 Solid Wastes Grant—Note 3	\$ 35,000 14,477 57,687 52,458 3,000
LIABILITIES AND FUND BALANCE CURRENT LIABILITIES Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 FUND BALANCE January 1 12,371 Excess of Income or (Expenditures) (5,057) FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 COVERHEAD Rent Telephone Postage Office Supplies and Misscallaneous Insurance Memberships and Subscriptions TOTAL OVERHEAD EXPENSES 8,944			TOTAL INCOME	162,622
CURRENT LIABILITIES Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 FUND BALANCE January 1 12,371 Excess of Income or (Expenditures) (5,057) FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 TOTAL PROGRAMMING, TRAVEL AND MEETINGS Printing Information and Planning Materials Travel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 56 TOTAL PROGRAMMING, TRAVEL AND MEETINGS EXPENSE OVERHEAD Rent Telephone Postage Office Supplies and Miscellaneous Insurance Memberships and Subscriptions TOTAL OVERHEAD EXPENSES 6,914	TOTAL ASSETS	\$ 24,778	EXPENSES	
CURRENT LIABILITIES Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 Accounts Payable—Candeub, Fleissig and Associates \$ 17,464 FUND BALANCE January 1 12,371 Excess of Income or (Expenditures) [5,057) FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 PROGRAMMING, TRAVEL AND MEETINGS Printing Information and Planning Materials Tavel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 (6,771) TOTAL PROGRAMMING, TRAVEL AND MEETINGS Printing Information and Planning Materials Tavel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 (6,771) TOTAL PERSONNEL EXPENSES 76,304 PROGRAMMING, TRAVEL AND MEETINGS Printing Information and Planning Materials Tavel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 (6,771) TOTAL PROGRAMMING, TRAVEL AND MEETINGS EXPENSE 8,483 OVERHEAD OVERHEAD OVERHEAD OVERHEAD TOTAL OVERHEAD EXPENSES 8,914	LIABILITIES AND FUND BALANCE			
FUND BALANCE January 1 Excess of Income or (Expenditures) FUND BALANCE \$ 24,778 PROGRAMMING, TRAVEL AND MEETINGS Printing Information and Planning Materials Travel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS EXPENSE OVERHEAD OVERHEAD OVERHEAD OFfice Supplies and Miscellaneous Insurance Memberships and Subscriptions TOTAL OVERHEAD EXPENSES 8,914	CURRENT LIABILITIES	\$ 17,464	Administrative Assistant—Salary and Benefits Planner (TIRES)—Salary and Benefits Director of Planning (HUD)—Salary and Benefits	21,008 6,014 12,728 13,823
FUND BALANCE 7,314 TOTAL LIABILITIES AND FUND BALANCE \$ 24,778 PROGRAMMING, TRAVEL AND MEETINGS Printing Information and Planning Materials Travel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS EXPENSE OVERHEAD Rent Telephone Postage Office Supplies and Miscellaneous Insurance Memberships and Subscriptions TOTAL OVERHEAD EXPENSES 8,914	January 1	and the second	Solid Waste Project Coordinator—Salary and Benefits Secretary (Solid Waste)—Salary and Benefits	13,661 4,907
Printing Information and Planning Materials Travel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS EXPENSE OVERHEAD Rent Telephone Postage Office Supplies and Miscellaneous Insurance Memberships and Subscriptions TOTAL OVERHEAD EXPENSES 10,180 3,485 2,025 66,771 66,771 71 1,200 2,091 1,892 3,281 1,200 2,091 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,281 1,892 3,485 1,914	FUND BALANCE	7,314	- AND THE MENT BY ENDED	70,304
Printing Information and Planning Materials Travel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 TOTAL PROGRAMMING, TRAVEL AND MEETINGS EXPENSE OVERHEAD Rent Telephone Postage Office Supplies and Miscellaneous Insurance Memberships and Subscriptions TOTAL OVERHEAD EXPENSES 8,914	TOTAL LIABILITIES AND FUND BALANCE	\$ 24 778	PROGRAMMING, TRAVEL AND MEETINGS	
Rent 1,200 Telephone 2,091 Postage 1,892 Office Supplies and Miscellaneous 3,281 Insurance 265 Memberships and Subscriptions 185 TOTAL OVERHEAD EXPENSES 8,914		Ψ 24,770	Travel and Staff Expenses Expended for Design Action Conference Consultant's Fees—Note 5 TOTAL PROGRAMMING.	10,180 3,485 2,025 66,771 82,461
Telephone 2,091 Postage 1,892 Office Supplies and Miscellaneous 3,281 Insurance 265 Memberships and Subscriptions 185 TOTAL OVERHEAD EXPENSES 8,914			OVERHEAD	
TOTAL OVERHEAD EXPENSES 8,914			Rent Telephone Postage Office Supplies and Miscellaneous Insurance	1,200 2,091 1,892 3,281 265 185
TOTAL EXPENSES 167.679				8,914
				167,679

EXCESS OF INCOME OR (EXPENDITURES) \$ (5,057)

February 3, 1969

To the Member Governments

Tocks Island Regional Advisory Council
Stroudsburg, Pa. 18360

Gentlemen:

We have examined the balance sheet of the Tocks Island Regional Advisory Council as of December 31, 1968, and the related statement of income and expenses for the year then ended. Our examination was made in accordance with generally accepted auditing standards, and accordingly included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In our opinion, the accompanying financial statements present fairly the financial position of the Tocks Island Regional Advisory Council at December 31, 1968 and the results of its operations for the year then ended, in accordance with generally accepted accounting principles applied on a consistent basis.

The appended Notes to Financial Statements are an integral part of these financial statements.

Very truly yours, J. L. COHEN & Company

By Robert J. Berish

NOTES TO FINANCIAL STATEMENTS

Note 1—The Delaware River Basin Commission (DRBC), under Resolution No. 66-11 adopted June 4, 1966 as amended, agreed to reimburse TIRAC for the personnel and certain expenses of a Tocks Island Region Environmental Study (TIRES) to the extent of \$15,880 for the year ending April 30, 1969.

For 1968, TIRES' share of expenditures under the program was \$14,477. Reimbursements received in 1968 applicable to these expenditures totaled \$12,092, leaving a balance due from DRBC of \$2,385 at December 31, 1968. Note 2—TIRAC's applications to the Department of Housing and Urban Development (HUD) for Urban Planning Grants were approved on May 29, 1968. The total approved budgets in the amount of \$150,000 are to be allocated two-thirds (%) to HUD, or \$100,000; and one-third (1/3) to TIRAC, or \$50,000.

For 1968, HUD's share of expenditures under these projects totaled \$57,687; reimbursements received from HUD for 1968 were \$46,379, resulting in a balance receivable from HUD at December 31, 1968 of \$11,308.

Note 3—TIRAC's application of March 1, 1967 to the U.S. Public Health Service for a Solid Waste Study was approved May 31, 1967. The total project period is from June 1, 1967 to May 31, 1969. The total cost of this project, including Federal support, has been approved at \$107,490 for the second budget period ending May 31, 1969. Approval is contingent on TIRAC providing not less than one-third [1/3] of the total funds expended.

Solid Waste's share of expenditures under this project, for the period ended December 31, 1968, was \$52,458 for which reimbursements were received in the amount of \$48,831, resulting in a balance due TIRAC of \$3,627.

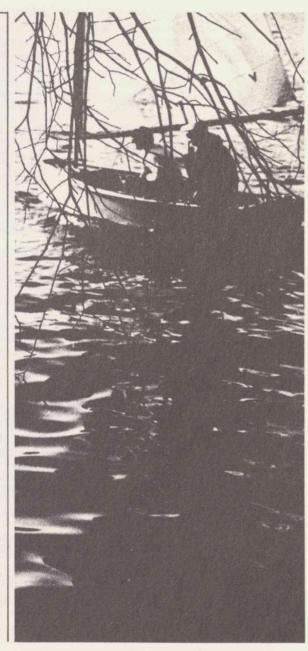
Note 4—Member Governments' assessments for the year 1968 were as follows:

Seven Existing Members—

Annual Assessments at \$5,000 \$35,000

Note 5—Consultant's fees totaling \$66,771, of which \$60,522 was paid to Candeub, Fleissig and Associates, were chargeable to the following programs: HUD, \$25,753; Solid Waste, \$28,141; and TIRAC, \$12,877.

Note 6—On May 11, 1968, TIRAC entered into an agreement with the Department of Community Affairs of the State of New Jersey to accept planning funds in the amount of \$5,000 for the year ending May 31, 1969. As of December 31, 1968, \$3,000 had been received. Similar agreements have been signed with the States of Pennsylvania and New York in which each state will make funds available in the amount of \$5,000 for the year ending May 31, 1969. No funds had been received from Pennsylvania and New York as of December 31, 1968.



TIRAC's Advisory Groups and Special Committees



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Monroe County, Pa.

Northampton County, Pa. Orange County, N. Y.

Pike County, Pa.

Sullivan County, N. Y. Sussex County, N. I.

Warren County, N. J.

N. J. Division of Stage and Regional Planning N. Y. Office of Planning

Coordination Pennsylvania State Planning Board

National Park Service Corps of Engineers, U. S. Army Delaware River Basin Commission Economic Development Council

of Northeastern, Pa. Pennsylvania Council of Churches Tocks Island Citizens Association

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R. LEE HOBAUGH

LEONARD W. ZIOLKOWSKI* REV. HAROLD E. MILLARD* MRS. VANCE P. BRITTON

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Pike County, Pa.

Sullivan County, N. Y.

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Pike County, Pa.

Sullivan County, N. Y. Sussex County, N. I.

Warren County, N. I.

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Pennsylvania Department of Health U. S. Public Health Service

National Park Service Corps of Engineers, U.S. Army Delaware River Basin Commission REPRESENTATIVE

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Alexander Linn Hospital

Doctors Sunnyside Hospital St. Francis Hospital of Port Jervis

Warren Hospital

Monroe County General Hospital

Monroe County Medical Society Northampton County Medical Society Orange County Medical Society

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RAYMOND WING, M.D. ROBERT W. McCULLOUGH, M.D.



Pike-Wayne Counties Medical Society Sussex County Medical Society Warren County Medical Society Greater Lehigh Valley Hospital and Health Planning Council Health Facilities Planning Council for New Jersey Hospital Review and Planning

Council of Southern N. Y. N. J. State First Aid Council Hackettstown Emergency Squad Port Iervis Fire Department Portland Emergency Squad

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National Park Service

Tocks Island Citizens Association

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Central Hudson Gas and Electric Corp.

New York State Electric and Gas Corp.

General Public Utilities Corp.

Pennsylvania Power and Light Company

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Northampton County Northampton County Sheriff Easton Chief of Police Bethlehem Director of Public Safety

Orange County Pike County Pike County Sheriff Matamoras Chief of Police Chief Deputy Sheriff Pike County Planning Board

Sullivan County Sussex County Sussex County Sheriff Sussex County Undersheriff Peace Officers Association Ogdensburg Police

Warren County Warren County Sheriff Blairstown Police Chief Phillipsburg Police Chief N. J. State Police

N. Y. State Police Pa. State Police *Coordinating Member

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Tri-State Transportation Corp. N. Y. State Office of Planning Coordination National Park Service

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ERNEST E. LAGIMONIERE DR. C. H. J. HULL

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U. S. Geological Survey
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N. J. Department of Conservation

Pa. Department of Forests and Waters

Bureau of Outdoor Recreation Bureau of Sport Fisheries and Wildlife Corps of Engineers, U. S. Army

National Park Service

Federal Extension Service

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JOHN E. WITHROW, Monroe County

S. G. BASCOM, Director, Dist. 13.

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Delaware River Basin Commission

The Conservation Foundation
Open Space Action Committee
Palisades Interstate Park
Commission
Pennsylvania Fish Commission

Pennsylvania Game Commission

Pennsylvania Power and Light Co.

Tocks Island Citizens Association Water Resources Association of The Delaware River Basin

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Pocono Mts. Chamber of
Commerce
Pocono Mts. Vacation Bureau

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Executive Director

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Easton Area Chamber
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Orange County
Mid-Orange United Chamber
of Commerce
Orange County Community of
Museums and Galleries
Port Jervis Chamber of
Commerce, Inc.
Pike County
Pike County Chamber of Commer
Sullivan County
Sussex County
Warren County
N. J. Department of Conservation
and Economic Development
N. Y. State Department of Commerce

GENE GOSCH

ALVIN S. CHASE

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Delaware Water Gap National

Office of Solid Wastes (USPHS)

Corps of Engineers, U. S. Army

National Park Service

Delaware River Basin Commission N. J. Department of Health

N. J. Bureau of Statewide Planning N. Y. Department of Health

N. Y. Office of Planning Coordination N. Y. State Pure Waters Authority Pa. Department of Health

Pa. State Planning Board Monroe County Planning and Zoning Commission Sussex County Planning Board

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DONALD H. STANSFIELD
ALLEN RAYMOND
WILLIAM G. WILKIE
M. J. SCHLEIFER

OTTO J. MERTZ
JAMES HENKLE
WILLIAM BUCCIARELLI
O. W. CADDY
WALTER FOX
FRED KARL
ALLEN GOODWIN
LEONARD W. ZIOLKOWSKI
C. MARSHALL REESE
JULES W. MARRON, SR.

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Orange County, N. Y.
Port Jervis
Pike County, Pa.
Matamoras
Matamoras
Malford
Milford
Sullivan County, N. Y.
Monticello
Liberty
Sussex County, N. J.
Newton
Stanhope
Hopatcong
Sparta
Warren County, N. J.
Blairstown
Delaware
Economic Development Council

Commerce
Pocono Mts. Vacation Bureau

ocono Mts. Chamber of

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